

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

**IN THE MATTER OF THE)
APPLICATION OF ROCKY) CASE NO. PAC-E-21-07
MOUNTAIN POWER FOR)
AUTHORITY TO INCREASE ITS) Direct Testimony of Rick T.Link
RATES AND CHARGES IN IDAHO) REDACTED
AND APPROVAL OF PROPOSED)
ELECTRIC SERVICE SCHEDULES)
AND REGULATIONS)**

ROCKY MOUNTAIN POWER

CASE NO. PAC-E-21-07

May 2021

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1 **I. INTRODUCTION AND QUALIFICATIONS**

2 **Q. Please state your name, business address, and position with PacifiCorp.**

3 A. My name is Rick T. Link. My business address is 825 NE Multnomah Street, Suite 600,
4 Portland, Oregon 97232. My position is Vice President, Resource Planning and
5 Acquisitions. I am testifying on behalf of PacifiCorp d/b/a Rocky Mountain Power
6 (“PacifiCorp” or the “Company”).

7 **Q. Please describe the responsibilities of your current position.**

8 A. I am responsible for PacifiCorp’s integrated resource plan (“IRP”), structured
9 commercial business and valuation activities, and long-term load forecasts. Most
10 relevant to this docket, I am responsible for the economic analysis used to screen
11 system resource investments and for conducting competitive request for proposal
12 (“RFP”) processes consistent with applicable state procurement rules and guidelines.

13 **Q. Please describe your professional experience and education.**

14 A. I joined PacifiCorp in December 2003 and assumed the responsibilities of my current
15 position in September 2016. Over this time period, I held several analytical and
16 leadership positions responsible for developing long-term commodity price forecasts,
17 pricing structured commercial contract opportunities and developing financial models
18 to evaluate resource investment opportunities, negotiating commercial contract terms,
19 and overseeing development of PacifiCorp’s resource plans. I was responsible for
20 delivering PacifiCorp’s 2013, 2015, 2017, and 2019 IRPs; have been directly involved
21 in several resource RFP processes; and performed economic analysis supporting a
22 range of resource investment opportunities. Before joining PacifiCorp, I was an energy
23 and environmental economics consultant with ICF Consulting (now ICF International)

1 from 1999 to 2003, where I performed electric-sector financial modeling of
2 environmental policies and resource investment opportunities for utility clients.
3 I received a Bachelor of Science degree in Environmental Science from the Ohio State
4 University in 1996 and a Masters of Environmental Management from Duke University
5 in 1999.

6 **Q. Have you testified in previous regulatory proceedings?**

7 A. Yes. I have testified in proceedings before the Idaho Public Utilities Commission
8 (“Commission”), the Utah Public Service Commission, the Wyoming Public Service
9 Commission, the Public Utility Commission of Oregon, the Washington Utilities and
10 Transportation Commission, and the California Public Utilities Commission.

11 **II. PURPOSE AND SUMMARY OF TESTIMONY**

12 **Q. What is the purpose of your testimony?**

13 A. I provide the economic analyses that support the resource decisions for several plant
14 investments included in the case for recovery in base rates. First, I demonstrate that the
15 Company’s decision to repower the Foote Creek I wind facility will provide benefits to
16 customers. Second, I explain that the Energy Vision 2020 (“EV 2020”) project, which
17 includes new wind and transmission, helps meet the Company’s need for new
18 resources. Further, I show that EV 2020 will deliver significant customer net benefits
19 despite a slight increase in capital costs relative to those assumed when the Company
20 decided to move forward with the project. Third, PacifiCorp has acquired another wind
21 resource, the Pryor Mountain Wind Project in Montana, which achieved commercial
22 operation in April 2021. I present and explain the economic analysis that demonstrates
23 that this investment is reasonable and prudent. Fourth, I present economic analysis

1 supporting the conversion of Naughton Unit 3 to natural gas in 2020.

2 **Q. How have you organized your testimony?**

3 A. I have divided my testimony into seven sections, including the introduction in Section
4 I and this Section II. Section III of my testimony addresses repowering the Foote Creek
5 I wind facility. I address EV 2020 in Section IV of my testimony. Section V of my
6 testimony addresses PacifiCorp's new Pryor Mountain Wind Project. Section VI
7 presents PacifiCorp's resource decisions involving Naughton Unit 3. Finally, my
8 conclusion is provided in Section VII.

9 **III. REPOWERING OF FOOTE CREEK I**

10 **Q. Please describe the scope of PacifiCorp's full repowering project.**

11 A. The full wind repowering project includes 13 wind facilities, representing
12 approximately 1,040 megawatts ("MW") of installed wind capacity. In Case No. PAC-
13 E-17-06 ("Repowering Proceeding"), the Company presented the economic analysis
14 and received approval for 12 of the 13 wind facilities, totaling approximately
15 999.1 MW. The facilities approved in the Repowering Proceeding were Glenrock I,
16 Glenrock III, Rolling Hills, Seven Mile Hill I, Seven Mile Hill II, High Plains,
17 McFadden Ridge, and Dunlap in Wyoming; the Marengo I, Marengo II and Goodnoe
18 Hills in Washington; and the Leaning Juniper facility in Oregon.¹ This filing includes
19 the 13th facility, Foote Creek I in Wyoming, which presents similar economic benefits,

¹ *In the Matter of the Application of Rocky Mountain Power for Binding Rate Making Treatment for Wind Repowering*, Case No. PAC-E-17-06 Order No. 33954 (Dec. 28, 2017). The wind facilities approved for repowering from this case are Glenrock I, Glenrock III, Rolling Hills, Seven Mile Hill I, Seven Mile Hill II, High Plains, McFadden Ridge, Dunlap I, Marengo I, Marengo II, Goodnoe Hills and Leaning Juniper. The Company is demonstrating that the benefits to repower the Foote Creek I facility are prudent and in the public interest within this rate case.

1 as described further below.

2 **Q. Is PacifiCorp seeking recovery in base rates for all 13 facilities in the repowering**
3 **project in this general rate case?**

4 A. Yes. All the facilities will be in service by the rate effective date for this proceeding so
5 the Company is seeking to include the costs in base rates for all 13 of the repowering
6 facilities.

7 **Q. Generally, what are the benefits of the repowering project?**

8 A. Repowering upgrades increase output of the wind facilities by 27 percent, extend the
9 operating lives of the facilities, and allow the facilities to requalify for federal
10 production tax credits (“PTCs”) for 10 additional years.

11 **Q. Please describe the repowering of the Foote Creek I facility.**

12 A. As discussed in Mr. Timothy J. Hemstreet’s testimony, the Foote Creek I wind facility
13 was originally developed more than 20 years ago. Because of its age and design,
14 repowering of Foote Creek I involves the removal of all existing wind turbine
15 equipment, including towers, foundations, and energy collection system, and
16 replacement with new equipment and energy collector circuits appropriately sized for
17 the new equipment. This is different from repowering the rest of PacifiCorp’s wind
18 fleet, where the existing towers, foundations, and energy collection systems remained
19 in place and were able to accommodate more modern wind-turbine-generator
20 equipment.

21 Repowering at the Foote Creek I facility involved the replacement of 68
22 existing small-capacity wind turbines with 13 modern wind turbines, representing
23 approximately 46 MW of wind resource nameplate capacity.

1 **Q. Why was Foote Creek I not included in the Repowering Proceeding and your**
2 **February 2018 economic analysis?**

3 A. As discussed above, the scope of repowering the Foote Creek I facility is notably
4 different than the other wind facilities. Moreover, unlike the other 12 wind facilities
5 within the scope of the wind repowering project, PacifiCorp shared ownership of Foote
6 Creek I with Eugene Water & Electric Board (“EWEB”). Further differentiating Foote
7 Creek I from the other 12 wind facilities within the scope of the wind repowering
8 project, Bonneville Power Administration (“BPA”) was purchasing 37 percent of the
9 output from Foote Creek I via a power-purchase agreement (“PPA”) that was to
10 terminate in April 2024. Taken together, it took additional time to engage in discussions
11 with EWEB and BPA to determine whether the ownership structure and PPA could be
12 modified to facilitate repowering the Foote Creek I wind facility. Ultimately, as
13 Mr. Hemstreet describes in his testimony, PacifiCorp was able to clear the way for
14 repowering by acquiring EWEB’s ownership interest, terminating the PPA with BPA,
15 and acquiring the master wind energy lease rights associated with the Foote Creek I
16 site.

17 **Q. When did PacifiCorp make the decision to repower Foote Creek I?**

18 A. PacifiCorp made the decision to repower Foote Creek I in June 2019.

19 **Q. Please summarize the economic analysis that supports the prudence of this**
20 **decision.**

21 A. PacifiCorp originally decided to repower Foote Creek I based on a June 11, 2019,
22 economic analysis, indicating that repowering would produce present-value net
23 customer benefits ranging between \$3 million and \$46 million. This analysis included

1 acquisition of EWEB’s 21.21 percent ownership interest and termination of the PPA
2 with BPA. This analysis did not include acquisition of the master wind energy lease
3 rights associated with the Foote Creek I site.

4 The economic analysis was updated July 16, 2019, to reflect the acquisition of
5 the master wind energy lease rights associated with the Foote Creek I site. This analysis
6 used two price-policy scenarios, representing low and medium natural gas prices and
7 zero and medium CO₂ price scenarios. The price-policy scenario that pairs medium
8 natural gas prices with medium CO₂ prices is referred to as the “MM” scenario and the
9 price-policy scenario that pairs low natural gas prices with a zero CO₂ price is referred
10 to as the “LN” scenario. The natural gas and CO₂ price assumptions are summarized in
11 Figure 1.

12 **Figure 1. Price-Policy Assumptions used in the**
13 **Economic Analysis of Foote Creek I Repowering**



14 My analysis shows that Foote Creek I will deliver net customer benefits in both price-
15 policy scenarios through 2050, producing present-value net customer benefits ranging
16 between \$6 million and \$48 million.

1 **Q. Please explain how you conducted your analysis.**

2 A. The methodology is consistent with the approach used to perform the economic
3 analysis of the other 12 facilities within the scope of the wind repowering project in
4 Case No. PAC-E-17-06. The system value of incremental wind energy in eastern
5 Wyoming is calculated from two planning and risk (“PaR”) simulations for a given
6 price-policy scenario—one simulation with incremental wind energy and one
7 simulation without incremental wind energy. I then converted the system value of
8 incremental wind energy to a dollar-per-megawatt-hour value by dividing the change
9 in annual system costs by the change in incremental wind energy for both price-policy
10 scenarios through 2038. The value of wind energy is extended out through 2050 by
11 extrapolating the system values calculated from modeled data over the 2030-2038
12 timeframe. The assumed system value, expressed in dollars per megawatt-hour, is
13 applied to the incremental energy output associated with Foote Creek I wind
14 repowering.

15 **Q. Please provide the results of your analysis.**

16 A. Foote Creek I repowering is forecasted to provide significant net benefits for customers.
17 Table 1 summarizes the present-value revenue requirement differential (“PVR(d)”)
18 between cases, with and without Foote Creek I repowering. A negative value indicates
19 the project is expected to benefit customers. This table also presents the same
20 information on a levelized dollar-per-megawatt-hour basis. Under the medium and low
21 price-policy scenarios, nominal levelized net benefits are \$29/megawatt-hour
22 (“MWh”) and \$3/MWh, respectively. These results are consistent with the range of the
23 net benefits associated with other wind repowering facilities presented in my direct

1 testimony in the Repowering Proceeding.

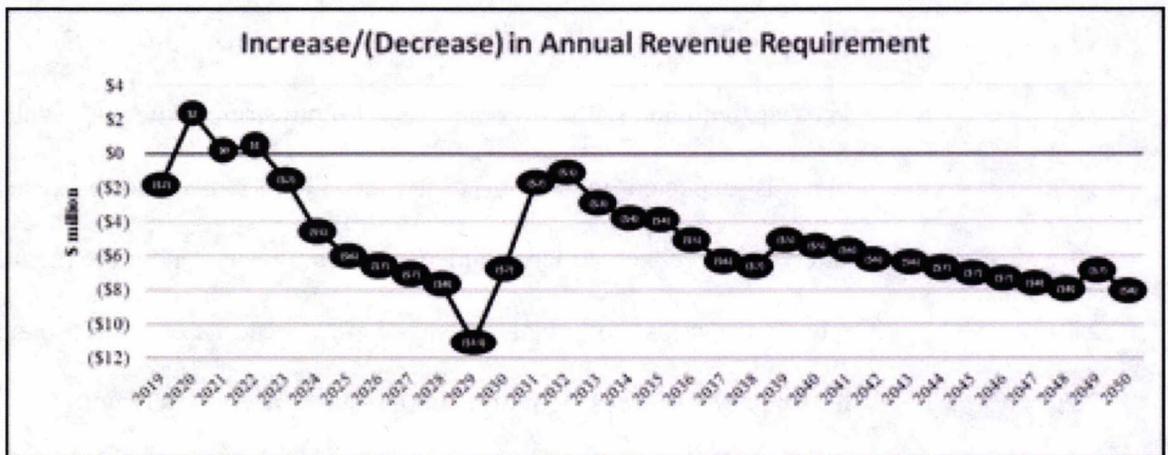
2 **Table 1. Net Benefits from Foote Creek I Repowering**

	PVRR(d) Net	Nom. Lev. Net
	(Benefit)/Cost	Benefit (\$/MWh of
Medium Natural Gas, Medium	(\$48.20)	\$29/MWh
Low Natural Gas, No CO ₂	(\$5.60)	\$3/MWh

3 **Q. Have you demonstrated the estimated change in nominal annual revenue**
 4 **requirement from Foote Creek I repowering for the medium price-policy**
 5 **scenario?**

6 **A. Yes.** Figure 2 reflects the change in nominal revenue requirement associated with
 7 project costs, including capital revenue requirement (*i.e.*, depreciation, return, income
 8 taxes, and property taxes), operations and maintenance expenses, the Wyoming wind-
 9 production tax, and production tax credits. The project costs are netted against system
 10 benefits as described above. Foote Creek I repowering reduces nominal revenue
 11 requirement in all but the first three years of its depreciable life.

12 **Figure 2. (Reduction)/Increase in Total-System Annual**
 13 **Revenue Requirement from Foote Creek I Repowering**



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IV. NEW WIND AND TRANSMISSION

Q. Please describe the new wind and transmission projects the Company is developing as part of its EV 2020 project.

A. The EV 2020 project includes 1,150 MW of new wind facilities—Ekola Flats (250 MW), TB Flats I and II (500 MW), and Cedar Springs (400 MW). Ekola Flats and TB Flats I and II were benchmarks from the 2017R RFP. The Cedar Springs facility was offered into the 2017R RFP by a third party and is one-half build-transfer agreement and one-half power-purchase agreement. The EV 2020 project also includes the Aeolus-to-Bridger/Anticline line and transmission network upgrades needed to interconnect the wind facilities. All of the wind and transmission assets have either already come online or are expected to come online in 2021.

Q. Are you familiar with the overall cost cap established by the Commission in its review of the CPCN for these projects?

A. Yes. It is my understanding that the Company was able to reach a stipulation with the Commission’s staff (“Staff”) regarding the CPCN, but the issue of the cost cap was left for the Commission to determine. The Company advocated for a “soft cap,” whereas Staff were in favor of a “hard cap.” Both parties to the stipulation agreed that whatever form of cap the Commission determined appropriate that it was a cap set to the estimated total capital costs of the projects, or \$█████ million. In Order No. 34104 the Commission found in favor of Staff and established a hard cap on costs for the new wind and transmission projects. In Ms. Joelle R. Steward’s testimony, she describes the Commission's reasoning on finding for a hard cap in greater detail. For the purposes of my testimony, the key element of the Commission's finding for a hard cap was that the

1 Company's "justification [for the new wind and transmission projects] is economic in
2 nature, as opposed to purely reliable and safe service."²

3 **Q. Was the justification for the new wind and transmission projects purely economic**
4 **in nature?**

5 A. No. In the CPCN proceeding, the Company showed that its 2017 IRP identified a need
6 for new resources. The 2017 IRP included a load and resource balance that showed
7 PacifiCorp's summer coincident summer peak capacity position was short by
8 1,023 MW in 2021, the first full year that the EV 2020 wind resources were projected
9 to be online. This short capacity position was projected to increase over the 20-year
10 planning period. The capacity contribution of the proxy wind resources in the 2017 IRP
11 preferred portfolio totaled 174 MW. As such, even after accounting for the capacity
12 associated with new wind resources projected to come online by the end of 2020 in the
13 2017 IRP preferred portfolio, the Company's 2021 capacity position was projected to
14 remain short by 849 MW.

15 In my supplemental rebuttal testimony from the CPCN proceeding, I described
16 how an updated load forecast that was finalized after the 2017 IRP was completed did
17 not alter the fact that the Company continued to show a need for new resources. After
18 accounting for that more recent and lower load forecast, PacifiCorp's summer
19 coincident peak position remained short by 595 MW in 2021. This capacity deficit was
20 still considerably greater than the capacity contribution of the new wind facilities from

² In the Matter of the Application of Rocky Mountain Power for a Certificate of Public Convenience and Necessity and Binding Ratemaking Treatment for New Wind and Transmission Facilities, Case No. PAC-E-17-07, Order No. 34104, at p. 13 (Jul. 20, 2018).

1 the EV 2020 project.

2 After accounting for new resources procured after the 2017 IRP was filed,
3 including the EV2020 wind resources, the 2019 IRP continues to show that the
4 Company's summer coincident peak capacity position is short by 614 MW in 2021. As
5 in the 2017 IRP, this short position grows over the 2019 IRP 20-year planning period.

6 **Q. Have some of the projects exceeded the capital cost estimates that were combined
7 to establish the cost cap approved by the Commission in the CPCN proceeding?**

8 A. Yes. Mr. Hemstreet discusses how the wind project costs compared to those assumed
9 in my economic analysis of the EV 2020 project in the CPCN proceeding and Mr. Rick
10 Vail discusses how the transmission and network upgrade costs compare to those
11 assumed in the CPCN proceeding. In aggregate the capital costs of EV 2020 were
12 within 2.2 percent of the cost estimates provided in the CPCN proceeding.

13 **Q. Despite the relatively small increase in current cost forecasts relative to the
14 assumed costs from the CPCN proceeding, do these projects continue to show
15 substantial customer benefits?**

16 A. Yes. I applied the percent change in capital costs for the wind facilities and the
17 transmission and network upgrades to capture how the change in costs for those specific
18 line items affect the PVRR(d) presented in my supplemental rebuttal testimony from
19 the CPCN proceeding. Table 2 shows how the PVRR(d) results are impacted for the
20 low natural gas with no CO₂ and the medium natural gas with medium CO₂ price-policy
21 scenarios used in the CPCN proceeding. These results are shown for the 20-year
22 stochastic mean results through 2036 and the nominal results through 2050. No other
23 changes were made.

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Table 2. Estimated Impact of Current EV 2020 Capital Cost Forecasts

PaR Stochastic Mean PVRR(d) (Benefit)/Cost (\$ million) through 2036			
Price-Policy Scenario	PVRR(d) CPCN Supplemental Rebuttal	PVRR(d) Most Current Forecasted Capital Costs	Variance from CPCN Supplemental Rebuttal
Low Gas, Zero CO ₂	(\$143)	(\$116)	\$27
Medium Gas, Medium CO ₂	(\$338)	(\$311)	\$27
Nominal PVRR(d) (Benefit)/Cost (\$ million) through 2050			
Price-Policy Scenario	PVRR(d) CPCN Supplemental Rebuttal	PVRR(d) Most Current Forecasted Capital Costs	Variance from CPCN Supplemental Rebuttal
Low Gas, Zero CO ₂	\$154	\$190	\$36
Medium Gas, Medium CO ₂	(\$174)	(\$138)	\$36

2 These results show that, while the updated capital costs reduce customer benefits by
3 \$27 million in the stochastic mean results through 2036, the projected customer benefits
4 remain significant in both price-policy scenarios. In the nominal results through 2050,
5 customer benefits are reduced by \$36 million. While the EV 2020 project continues to
6 show potential costs in the most conservative low gas and no CO₂ price-policy scenario,

1 the medium gas and medium CO₂ price-policy scenario continues to show significant
2 customer benefits.

3 **Q. Please describe how these projects contribute to the Company's duty to provide**
4 **customers affordable and reliable service?**

5 A. These assets are included in the Company's 2019 IRP, and as discussed above, the EV
6 2020 project is important to meeting PacifiCorp's projected capacity needs for many
7 years to come. The EV 2020 project will generate federal PTCs, produce zero-fuel-cost
8 energy that will lower net power costs, generate renewable energy credits which can be
9 sold in the market to create additional revenues that would lower customer costs, and
10 help decarbonize PacifiCorp's resource portfolio, which mitigates risk associated with
11 potential future policies targeting greenhouse gas emissions reductions.

12 **Q. Is it your opinion that, despite the minor cost overruns, these projects are**
13 **necessary for the Company to continue to provide affordable and reliable service**
14 **to customers?**

15 A. Yes.

16 **Q. Should the Commission approve the full costs of these projects, including the**
17 **amounts in excess of its previously approved cap because these projects are**
18 **necessary for the Company to provide safe and low-cost service to its customers?**

19 A. Yes.

20 V. PRYOR MOUNTAIN WIND PROJECT

21 **Q. Did you conduct the economic analysis supporting acquisition of the Pryor**
22 **Mountain Wind Project?**

23 A. Yes. I prepared the economic analysis for the 240 MW Pryor Mountain Wind Project,

1 which supports PacifiCorp's decision to move forward with the project as a resource
2 decision that is least-cost and least-risk for customers. I completed this analysis in
3 September 2019.

4 **Q. Please provide background on the Pryor Mountain Wind Project.**

5 A. In May 2019, PacifiCorp executed an agreement for the development rights associated
6 with the Pryor Mountain Wind Project, located in Montana. In June 2019, PacifiCorp
7 and Vitesse, LLC ("Vitesse") (a wholly-owned subsidiary of Facebook, Inc.) executed
8 an agreement for the purchase of all renewable energy credits ("RECs") generated by
9 Pryor Mountain over a 25-year period under PacifiCorp's Oregon Schedule 272 -
10 Renewable Energy Rider Optional Bulk Purchase Option. The opportunity evolved
11 over a very compressed timeline, beginning in October 2018, with final terms on all
12 material agreements completed before September 30, 2019. In September 2019,
13 PacifiCorp executed the Engineering, Procurement, and Construction Contractor and
14 wind turbine supplier agreements for the project. Mr. Robert Van Engelenhoven
15 provides additional information about this project in his testimony.

16 **Q. Please describe your economic analysis of the Pryor Mountain Wind Project.**

17 A. I used the same methodology to perform the economic analysis of the Pryor Mountain
18 Wind Project as I used to perform the economic analysis of the other resources
19 addressed in my testimony. I relied on PaR runs with a simulation period covering the
20 2019-2038 timeframe. System benefits from the development of the Pryor Mountain
21 Wind Project, which includes sale of the associated RECs in accordance with the
22 Oregon Schedule 272 Agreement, are based on two PaR simulations-one with
23 incremental generation from the project and one without incremental generation from

1 the project.

2 **Q. What price-policy scenarios did you use in your economic analysis?**

3 A. I used the same two price-policy scenarios as in PacifiCorp's wind repowering analysis
4 for Foote Creek I—one assuming medium natural gas price and medium CO₂ price
5 assumptions (the "MM" price-policy scenario) and one assuming low natural gas price
6 and no CO₂ price assumptions (the "LN" price-policy scenario). These assumptions
7 are summarized in Figure 1, which is presented earlier in my testimony.

8 **Q. Over what period did you analyze the costs and benefits of the Pryor Mountain
9 Wind Project?**

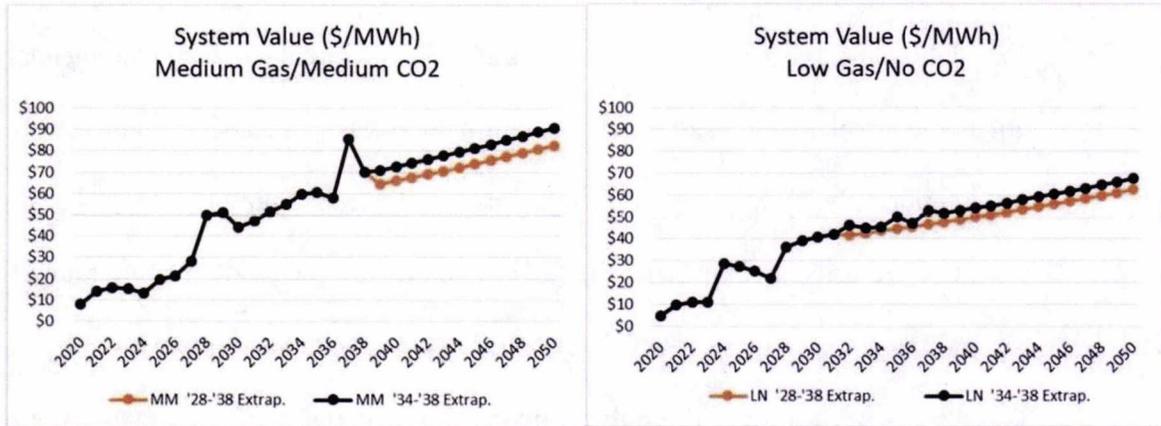
10 A. My analysis covers the 30-year life of the asset—from 2020 through 2050.

11 **Q. Please explain how you developed a forecast of the project's benefits beyond the
12 2038 timeframe.**

13 A. As with my economic analysis of Foote Creek I, the system value of incremental energy
14 is converted to a dollar-per-megawatt-hour value by dividing the reduction in annual
15 system costs associated with the Pryor Mountain Wind Project by the change in
16 incremental energy from the Pryor Mountain Wind Project. This analysis was
17 performed for the MM and LN price-policy scenarios through 2038. The value of
18 energy is extended out through 2050 by extrapolating the system values calculated from
19 modeled data over two different time frames—2028-2038, and 2034-2038. The
20 assumed system value, expressed in dollars-per-megawatt-hour, is applied to the
21 incremental energy output from Pryor Mountain Wind Project. The system value of the
22 Pryor Mountain Wind Project is summarized for both price-policy scenarios in Figure
23 3.

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Figure 3. System Value Used in the Economic Analysis of Pryor Mountain Wind Project



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Q. Please provide the results of your economic analysis.

A. The Pryor Mountain Wind Project is expected to provide significant net benefits for customers. Table 3 summarizes the PVRR(d) benefits calculated from changes in system costs through 2050. This table also presents the same information on a levelized dollar-per-megawatt-hour basis. Under the MM price-policy scenario, net benefits range between \$69 million and \$82 million. Under the LN price-policy scenario, the PVRR(d) benefits range between a \$7 million benefit and a \$1 million cost, depending upon the period used to extrapolate benefits beyond 2038. The execution of the Schedule 272 agreement with Vitesse was a necessary milestone to ensure the Pryor Mountain Wind Project could move forward and mitigates the risk of deteriorating value under a variety of price and policy scenarios, including the most conservative LN price policy scenario. Ms. Steward’s testimony describes how Idaho’s share of the benefits from the Schedule 272 agreement will flow to customers. Additionally, while not explicitly analyzed, customer benefits would increase significantly with high

1 natural-gas price and/or high CO₂ price assumptions.

2 **Table 3. Net Benefits from the Pryor Mountain Wind Project**

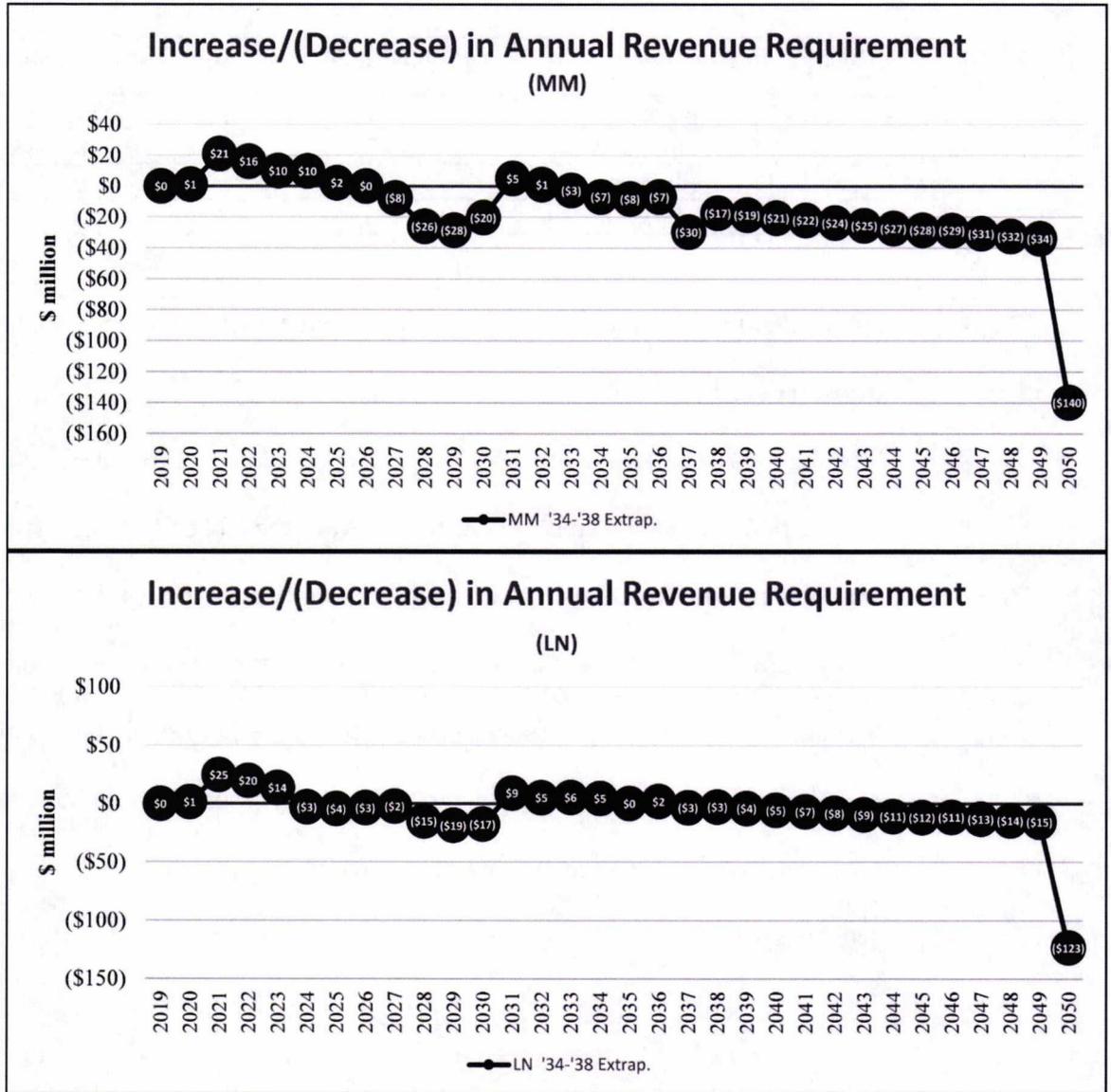
Price-Policy Scenario	PVRR(d) Net	Nom. Lev. Benefit
MM ('28-'38 Extrapolation)	\$(69)	\$(7.22)
MM ('34-'38 Extrapolation)	\$(82)	\$(8.56)
LN ('28-'38 Extrapolation)	\$1	\$0.12
LN ('34-'38 Extrapolation)	\$(7)	\$(0.72)

3 **Q. Have you analyzed the change in annual revenue requirement associated with the**
4 **Pryor Mountain Wind Project?**

5 A. Yes. Figure 4 shows the estimated change in nominal annual revenue requirement due
6 to the Pryor Mountain Wind Project for the MM and LN price-policy scenarios with
7 extrapolated benefits derived from modeled results over the period 2034-2038. This
8 figure reflects the change in nominal revenue requirement associated with Pryor
9 Mountain Wind Project netted against system benefits, which were calculated as
10 described above. Considering both the MM and LN cases illustrated below, the Pryor
11 Mountain Wind Project reduces nominal revenue requirement during a majority of its
12 depreciable life.

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Figure 4. (Reduction)/Increase in Total-System Annual Revenue Requirement from the Pryor Mountain Wind Project



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VI. NAUGHTON UNIT 3 NATURAL GAS CONVERSION

Q. Have you prepared economic analysis supporting major resource management decisions for coal generation units included in this case?

A. Yes. I present economic analysis supporting the conversion of Naughton Unit 3 to natural gas in 2020.

1 **Q. Please provide background on Naughton Unit 3.**

2 A. The Naughton plant is located near Kemmerer, Wyoming. For several years PacifiCorp
3 has been considering the conversion of Naughton Unit 3, a 280 MW coal-fired
4 resource, to a natural gas facility for environmental compliance purposes. The most
5 recent permit from the Wyoming Air Quality Division requires Naughton Unit 3 to
6 cease coal firing by January 30, 2019, and that gas conversion be completed by June 24,
7 2021.

8 **Q. Did PacifiCorp end coal generation at Naughton Unit 3 in 2019?**

9 A. Yes. Coal generation from Naughton Unit 3 ended on January 30, 2019.

10 **Q. Does the 2019 IRP's preferred portfolio reflect the conversion of Naughton Unit 3**
11 **to a natural gas facility in 2020?**

12 A. Yes. In the 2019 IRP preferred portfolio, Naughton Unit 3 is converted to natural gas
13 in 2020, providing a low-cost reliable resource for meeting load and reliability
14 requirements. The 2019 IRP action plan provides that PacifiCorp will complete the gas
15 conversion of Naughton Unit 3, including completion of all required regulatory notices
16 and filings, in 2020. The conversion will retrofit the unit to a natural gas fueled, slow
17 start peaking unit at 75 percent maximum continuous rating, with expected generation
18 of 247 MW. In his testimony, Mr. Van Engelenhoven describes the history and status
19 of this conversion project, which was completed by mid-2020.

20 **Q. In the 2019 IRP, how long does PacifiCorp assume Naughton Unit 3 will operate**
21 **as a natural gas facility?**

22 A. The 2019 IRP assumes Naughton 3 will operate as a natural gas facility through 2029.

1 **Q. Does the conversion of Naughton 3 to natural gas benefit customers over other**
2 **alternatives?**

3 A. Yes. The cost of natural gas conversion equates to approximately \$12/kilowatt (“kW”).
4 A new frame simple cycle combustion turbine located near the Naughton facility is
5 estimated to cost \$745/kW (2018 dollars). While the assumed design life of a new gas
6 peaking asset is longer than the assumed life of Naughton Unit 3 once it is converted
7 to a gas-fueled generating unit, the upfront capital required to convert natural gas is
8 significantly less than the initial capital of new gas-fired generating unit. The gas
9 conversion of Naughton Unit 3 represents an opportunity to maintain system capacity
10 at a very low cost over a period in time where there are resource adequacy concerns in
11 the region. PacifiCorp’s analysis in the 2019 IRP demonstrates that, compared to early
12 retirement of Naughton Unit 3, natural gas conversion has a PVRR(d) customer benefit
13 ranging between \$62 million and \$121 million. The range of benefits is dependent upon
14 the timing and magnitude of early coal unit retirement assumptions.

15 **Q. Please explain the methods and assumptions used for the economic analysis in the**
16 **2019 IRP.**

17 A. Portfolio development cases from the 2019 IRP explored, among other things,
18 alternative coal unit retirement assumptions. These cases also evaluated how system
19 costs would be impacted if Naughton Unit 3 were converted to natural gas in 2020.

20 Case P-09 from the 2019 IRP is a variant of case P-03 that isolates the impact
21 of converting Naughton Unit 3 to a 247 MW gas-fired facility in 2020. Both cases
22 assume less accelerated coal retirements relative to the 2019 IRP preferred portfolio.
23 Through the end of 2024, the total coal capacity assumed to retire in cases P-09 and P-

1 03 is 280 MW, which represents Naughton Unit 3 ending coal-fired operations in 2019.
2 Through the end of 2027, the total coal capacity assumed to retire in cases P-09 and P-
3 03 is 1,734 MW. The PVRR of system costs in case P-09, where Naughton Unit 3 is
4 assumed to convert to a 247 MW gas-fired facility in 2020, is \$62 million lower than
5 in case P-03.

6 Similarly, Case P-10 from the 2019 IRP is a variant of case P-04 that isolates
7 the impact of converting Naughton Unit 3 to a 247 MW gas-fired facility in 2020. Cases
8 P-10 and P-04 assume more accelerated coal retirements relative to the 2019 IRP
9 preferred portfolio. Through the end of 2024, the total coal capacity assumed to retire
10 in cases P-10 and P-04 is 1,730 MW. Through the end of 2027, the total coal capacity
11 assumed to retire in these cases is 2,568 MW. The PVRR of total system costs in case
12 P-10, where Naughton Unit 3 is assumed to convert to a 247 MW gas-fired facility in
13 2020, is \$121 million. As compared to the PVRR(d) between cases P-09 and P-03,
14 customer benefits are higher with the increase in accelerated coal retirements assumed
15 in cases P-10 and P-04.

16 As noted above, cases developed in the initial portfolio development phase of
17 the 2019 IRP were developed on the basis of outcomes of modeled results and
18 stakeholder feedback. Subsequent cases produced during the initial portfolio
19 development phase of the 2019 IRP were designed to evaluate cost and risk impacts of
20 other variables (i.e., further analysis of coal unit retirement timing and price-policy
21 assumptions). Based on the findings described above, subsequent cases produced in the
22 2019 IRP—including the case that was ultimately identified as the preferred portfolio—
23 retained the assumption that Naughton Unit 3 is converted to a 247 MW gas-fired

1 facility in 2020.

2 **VII. CONCLUSION**

3 **Q. Based on your testimony, what do you recommend to the Commission?**

4 A. I recommend that the Commission conclude that PacifiCorp's repowering of the Foote
5 Creek I wind facility and the acquisition of the Pryor Mountain Wind Project are
6 reasonable and prudent. I recommend that the full cost of the EV 2020 projects be
7 included in rates. I also recommend that the Commission approve the costs of the
8 resource decisions PacifiCorp has made with respect to Naughton Unit 3.

9 **Q. Does this conclude your direct testimony?**

10 A. Yes.